

Emergency Support Function – No. 16
MILITARY SUPPORT

Primary Agency:

Department of Military Affairs (DMA)

Support Agencies and Organizations:

- Virginia Defense Force (VDF)
- Virginia National Guard (VANG)

Cooperating Agencies

- Department of Emergency Management (VDEM)

Introduction

Emergency Support Function (ESF) #16, Military Support, integrates resources and supports the overall mission of emergency management within the Commonwealth of Virginia in coordination with the VDEM including but not limited to the facilitation and delivery of essential services, technical assistance, engineering expertise, construction management, security, and other support to prevent, prepare for, respond to, and/or recover from an incident.

Scope

ESF #16 provides the staffing, functions, and professional expertise for all military support actions as a part of the Virginia Emergency Response Team (VERT) in preparation for, and in response to emergencies, natural disasters, or other catastrophic events, or as deemed necessary by the Governor of Virginia.

Mission

The DMA will plan, coordinate, command, and control defense support to civil authorities in accordance with regulations to accomplish all military support missions assigned by the Governor of Virginia or his authorized representative.

Organization

- A. The DMA will determine the resources necessary to support emergency requests. Command and control will remain within military channels.
- B. For emergency defense support to civil authorities, Joint Force Headquarters Virginia (JFHQ-VA) can activate Joint Task Force 91 (JTF 91).
- C. A Joint Operations Center (JOC) duty officer is always available and should be contacted through the Virginia Emergency Operations Center (VEOC) number: 1-804-674-2400.

Policies

- A. The Governor of Virginia is the Commander-in-Chief of all forces in the Commonwealth organized under the DMA. The Adjutant General (TAG) of Virginia is the military commander.
- B. The Governor retains operational authority of all Federal or Reserve forces entering the Commonwealth to assist state authorities during an emergency, natural disaster, or other catastrophic event. Only the President of the United States can supersede the Governor's authority in response to an

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emergency in the Commonwealth by assuming control of all military forces.

- C. All military forces entering the Commonwealth, either Title 10/Federal Active Duty and/or Title 32/State Active Duty sent via EMAC from other states and territories in response to an emergency, will coordinate entry to any operational area and integration with Virginia forces through ESF # 16 and the VERT.
- D. DMA units will not respond to requests for assistance from local officials except to save human life, prevent extreme human suffering, or to prevent great damage to or destruction of property and will document exceptions as necessary. DMA will advise local officials to submit requests for assistance through the VEOC.
- C. ESF #16 staff coordinates with the Virginia National Guard liaison representative in ESF #1 through #17 to ensure effective and efficient utilization of National Guard forces.
- D. DMA through ESF #16 has the capability to provide liaison representatives in each ESF at the VEOC.
- E. ESF #16 will translate civilian support requests into military missions.
- F. ESF #16 facilitates the logistical integration of Department of Defense (DOD) and other States' National Guard forces through the Emergency Management Assistance Compact (EMAC).

Relationship to Other Plans:

ESF #16 provides the conduit for utilizing and incorporating the extensive network of preparedness for incident management, infrastructure support, command and control, public safety, security, and emergency and human services coordination established and maintained within the Commonwealth through a variety of interagency plans.

Concept of Operations

- A. DMA supports the VERT as Emergency Support Function (ESF) #16 at the VEOC through all phases of VDEM operations when directed by TAG as authorized by the Governor.
- B. ESF #16 provides support teams for the following VERT sections: Operations, Planning, Logistics, and Finance.

Section 1: DEFENSE SUPPORT TO CIVIL AUTHORITIES (DSCA) (Federal)

MISSION

The VEOC will request federal military assistance when required and in accordance with regulations. This includes support from the U. S. Army Corps of Engineers.

caused accident affecting the civilian population.

ORGANIZATION

A. The National Response Framework sets forth policies and concepts for federal disaster response. US Army North (ARNORTH) pre-designates the Defense Coordinating Officer (DCO) to serve as the point of contact for DOD support in disaster relief operations in Virginia.

C. In an imminent serious situation, commanders of active military installations are authorized to take prompt action to save human life, prevent extreme human suffering, or mitigate great destruction or damage of property.

B. The U. S. Army Corps of Engineers (USACE) is authorized (by Public Law 84-99) to supplement the efforts of state and local governments in a flood emergency.

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CONCEPT OF OPERATIONS

A. The state leadership will request federal DSCA only when state and local resources, to include DMA resources, are inadequate or not available.

B. During emergency operations, the VEOC will normally access DSCA in coordination with FEMA in accordance with the National Response Framework. State and local governments may, however request and receive assistance directly from a nearby military base for immediate life-saving operations. Local military bases may also need to coordinate directly with state and local officials in the event of a military-

Section 2: ACTION CHECKLIST – MILITARY SUPPORT

1. Routine Operations

- a. Maintain staff duty roster with the VEOC.
- b. Maintain current information on organization and capabilities of the VANG and the VDF.
- c. Maintain all office supplies, blank forms, briefing charts, and SOP's.

2. Increased Readiness

A natural or man-made disaster is threatening some part of the state.

- a. Communications Watch Level
 - 1) Monitor WEBEOC.
 - 2) Provide increased manning at VEOC.
 - 3) Alert ESF #16 personnel augmentation package.
 - 4) Initiate DMA Battle Rhythm in accordance with VERT operational timeline.
 - 5) Continue to maintain situational awareness and develop plans accordingly.
 - 6) Maintain journal, visual aids, maps, charts, and status reports.
- b. Initial Alert Level: Same actions as above
- c. Advanced Alert Level: Same actions as above

3. Response Operations

Mobilization Phase: Conditions continue to worsen requiring full-scale mitigation and preparedness activities.

- a. Increase to full manning at VEOC.
- b. Provide Support teams to VERT in Operations, Planning, Logistics, and Finance sections.
- c. Coordinate with DMA liaison representatives in each activated ESF at the VEOC.
- d. Coordinate the logistical integration of DOD and other States' National Guard forces through EMAC.

4. Recovery Operations

Essential facilities and services are restored. Displaced persons return to their homes. Federal disaster assistance programs are implemented. "Normal" conditions are restored. Severely damaged structures are rebuilt or demolished and replaced. The damaged parts of the transportation, water, and communications infrastructure are replaced. The economy is restored. The duration of this period may extend for two years or more, depending upon the severity of the disaster.

- a. Recover radios, phones, and other equipment signed out.
- b. Review and close out the journals and logs.

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- c. Prepare an after-action report. Submit to VERT Operations Chief.
- d. Review lessons learned. Modify plans and procedures as needed.
- e. Prepare a report for reimbursement of disaster-related expenses in accordance with the Stafford Act. Submit to the VEOC.
- f. Confirm all emergency service personnel and submit for Emergency Service Ribbons through the Military Support Branch.